

S E C R E TANNEX TO APPENDIXREVIEW OF SANACC STUDIES PERTAINING TO
PSYCHOLOGICAL WARFARE,
A SUPPLEMENT TO SANACC 304/15.

1. SANACC 304/16, approved by SANACC after amending, on 23 September 1948, considered the following problem:

"To determine the minimum technical assistance necessary for further planning of a National Psychological Warfare Agency."

2. SANACC 304/12, "A Plan for a National Wartime Psychological Warfare Organization," was approved by SANACC on 7 April 1948, as a basis for further planning. In order to continue such planning, it was concluded in SANACC 304/16 that additional part-time technical assistants, organized into working groups subordinate to the Subcommittee, were essential to the determination of the broad requirements for organizing and operating a National Psychological Warfare Organization. It was concluded that the State, Army, Navy and Air Force Departments should each nominate a suitable official or officer on a part-time and temporary basis, to serve with each of the following working groups on matters of overt psychological warfare: communications requirements; logistics and procurement; training and training curricula; personnel and mobilization plans, budgetary and legal problems; intelligence matters; research and development.

SANACC 304/16 as approved by SANACC was referred to the National Security Council for information, and to the State, Army, Navy and Air Force Departments for information and appropriate action.

3. Under date of 13 August 1948, the Subcommittee was advised, through the SANACC Secretariat, to confine its studies and plans to overt psychological warfare, for use in time of war or threat of war, as determined by the President.

4. SANACC 304/17 considered the following proposal:

"To define the initial emergency action to be taken in the field of overt psychological warfare in the event of war

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or threat of war, as determined by the President; provided that no national wartime agency for overt psychological warfare, or nucleus thereof, shall have been established."

5. The Subcommittee pointed out that SWNCC 304/1, as amended by SWNCC 304/2, approved 29 April 1947, made the Subcommittee on Psychological Warfare (SSE) responsible for planning for the employment of psychological warfare in time of war, organizational transition of the Subcommittee from peacetime to wartime status, and "coordination of implementation of approved plans and directives in the absence of a national wartime organization for psychological warfare." It was further pointed out that the Subcommittee was the only unit within the Executive Branch of the government then charged with planning and coordinating responsibilities for such operations.

6. It was concluded in SANACC 304/17 that in the event of war, under the Charter responsibilities of the Subcommittee, "The absence of a national organization for overt psychological warfare will require that the SANACC immediately request appropriate higher authority to designate formally the Subcommittee as the nucleus of the National Agency, as approved in SWNCC 304/6 and SANACC 304/12, and supported by the Joint Chiefs of Staff in SANACC 304/14; such agency to function under policy guidance as provided for in the SANACC 304 series."

7. By informal action on 9 February 1949, the SANACC agreed that consideration of SANACC 304/17 should be held in abeyance pending decision by the National Security Council on a proposal affecting the work of the Subcommittee for Special Studies and Evaluations. It was stated that if a decision in the National Security Council should be delayed for a considerable period of time, SANACC might then consider SANACC 304/17 as an interim measure.

8. SANACC 304/18, 15 February 1949, considered the following problem:

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"To reconsider from the standpoint of U.S. political and military concepts the definition of the term 'psychological warfare'."

This was a split report, in which there was agreement as to nature and scope but difference as to time of use. Two definitions of the term "psychological warfare" were proposed, with complimentary DISCUSSION. It was, however, the consensus of the Subcommittee that the definition in SWNCC 304/1, which included the phrase, "The planned use, . . . of all measures exclusive of armed conflict," was insufficiently definitive to permit specific assignment of responsibilities to government departments and agencies in this field; and that it was being interpreted to include a broad field of measures which could not appropriately come under the term "psychological warfare."

9. There were two essential differences between the two proposed definitions. The definition in View "A" was intended to refer to psychological warfare as it might be carried on at any time and by any power. View "B" was intended to define psychological warfare as it might be carried on by the U.S. government, in time of war or threat of war.

10. By informal action on 15 March 1949 the State-Army-Navy-Air Force Coordinating Committee agreed that consideration of SANACC 304/18 should be deferred in view of action taken on 17 February 1949 by the National Security Council directly affecting the work of the Subcommittee on Special Studies and Evaluations.

11. By memoranda approval as of 23 March 1949, the National Security Council referred the directive providing for an organization to plan for wartime conduct of overt psychological warfare (NSC-43) to the Secretary of State for implementation, in collaboration with other appropriate executive departments and agencies of the United States Government. The directive contains a provision directing that the SANAC Subcommittee for Special Studies and Evaluations be discontinued.

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12. In anticipation of the receipt of an instruction from the Chairman of SANACC, discontinuing the SANAC Subcommittee for Special Studies and Evaluations, the Subcommittee has prepared SANACC 304/19 "to provide views and conclusions pertinent to peacetime planning for the wartime use of overt psychological warfare, based upon planning experience;" herewith attached.

13. Upon final approval of SANACC 304/19 by the Subcommittee, the Chairman was authorized to advise the Chairman of the State-Army-Navy-Air Force Coordinating Committee that in view of the decision of the National Security Council (NSC-43) and its reference to the SANAC Subcommittee for Special Studies and Evaluations, the Subcommittee, subject to the approval of the Chairman of SANACC, adjourns sine die.

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